

# Governmentwide Spending Data Model (GSDM\*) v1.1.1

## Maintenance Update Notes

April 25, 2025

GSDM v1.1.1 is a maintenance update that will not significantly change or impact agency submissions of Files A, B, C and FABS. This update focuses on these improvements:

- Updating the Unique Award Key to use Agency Top-tier instead of Agency Sub-tier to reduce improperly linked awards on USAspending since FAIN is not unique governmentwide. This addresses a GAO audit recommendation to improve data quality on USAspending.
- GTAS requirements regarding SF-133 updates for two new USSGL accounts 480210 and 497210, that will be added to the SF-133 in FY26.
- Migration of subaward reporting from FSRS to SAM.gov.

A maintenance update occurs outside the standard annual cycle of one full GSDM release per year; as such, it is narrowly tailored and does not involve changes to all GSDM documents. Nor does it have the comment period that a full release would and is instead effective immediately, except as otherwise noted below.

Our next release will be our Annual GSDM Release that will take place in November 2025.

To understand the full set of changes and for specific line-item details, agencies should review the change logs of the Reporting Submission Specifications (RSS), Interface Definition Document (IDD), Validation Rules, and Practices and Procedures (P&P). A highlighted subset of changes for each document is provided below, along with an implementation timeline for those few changes.

All these documents, as well as sample files, will additionally be available for download from the Fiscal Service [Data Transparency GSDM site](#) within the next few business days.

## GSDM v1.1.1 Release Implementation Timeline

- **March 2025:** FSRS.gov was retired, and all subaward reporting data and functionality is now on SAM.gov as of March 8, 2025. The migration of subaward reporting has already been implemented in the Broker. This GSDM Maintenance Update catches the GSDM documentation up to the current Broker operation.
- **May 2025:**
  - Updates the Required/Optional field for USSGL480110 and USSGL490110 being required in File B.
  - The Unique Award Key will be updated to use FAIN/URI + Agency Top-Tier, instead of Agency Sub-Tier, to reduce improperly linked awards on USAspending. Since FAIN is not unique governmentwide, this will help resolve a GAO audit finding, ensuring identifiers and database keys for financial assistance are accurate and complete on USAspending.gov. The GSDM PrimeAwardUniqueKey will be updated to use AwardingAgencyCode instead of AwardingSubtierAgencyCode. There is no agency impact with this update.
- **October 2025: (FY26 PD 01/02):** New Data Element headers will be added for USSGLs 480210 and 497210. This impacts five related data elements and four related rules. This is to align GSDM

to the GTAS SF-133 reporting requirements released in calendar year 2025 and effective in FY26. The new headers will need to be added in Files B and C by FY26 PD 01/02, reporting is required in File B but optional in File C.

## Highlighted changes to the GSDM Reporting Submission Specification (RSS)

1. Updated the Information Flow Diagram and GSDM Element Relationships Diagram to reflect renaming of Data Broker and represent the movement of subaward reporting from FSRS to SAM.gov.
2. File B updates for USSGLs 480110 and 490110 being required in File B but still optional in File C. Broker implementation May 6, 2025.
3. File B/C definition updates for USSGLs 480110 and 490110 to align with the TFM definition.
4. File B/C updates for new USSGLs 480210 and 497210:
  - Added new Data Element Labels:  
USSGL480210\_ReinstatedUndeliveredOrdersObligationsPrepaid\_CPE and USSGL497210\_DownwardAdjustmentsOfPriorYearPaidDeliveredOrdersObligationsNonCashRefunds\_CPE. New headers need to be added by **FY26 PD 01/02**, data values will be required in File B but optional in File C.
  - Updated Data Element instructions: GrossOutlaysUndeliveredOrdersPrepaidTotal\_CPE (File B and C) for the addition of USSGL 480210 in the calculation of this aggregate element.
  - Updated Data Element instructions:  
DeobligationsRecoveriesRefundsOfPriorYearByProgramObjectClass\_CPE (File B),  
DeobligationsRecoveriesRefundsOfPriorYearByAward\_CPE (File C), and  
TransactionObligatedAmount (File C) for the addition of USSGL 497210 in the calculation of this aggregate element.
5. File B/C updates for passed implementation dates. Updated Required/Optional field to reflect that these data elements have been implemented: ProgramActivityCode, ProgramActivityName, ProgramActivityReportingKey, and PriorYearAdjustment.
6. File C updates for passed implementation dates. Updated Required/Optional field to reflect that these data elements have been implemented:  
USSGL487200\_DownwardAdjustmentsOfPriorYearPrepaidAdvancedUndeliveredOrdersObligationsRefundsCollected and  
USSGL497200\_DownwardAdjustmentsOfPriorYearPaidDeliveredOrdersObligationsRefundsCollected.
7. Domain Values:
  - Added new domain values AAK and AAL for the DisasterEmergencyFundCode element to realign GSDM documentation to the Broker implementation.

## Interface Definition Document (IDD)

1. Updated the Information Flow Diagram and GSDM Element Relationships Diagram to reflect renaming of Data Broker and represent the movement of subaward reporting from FSRS to SAM.gov.
2. Updated File F and Domain Values for the migration of subaward reporting from FSRS to SAM.gov.

3. Updated File D2 definition for PrimeAwardUniqueKey. The PrimeAwardUniqueKey for Financial Assistance will include the AwardingAgencyCode instead of AwardingSubTierAgencyCode. This change will enable USAspending.gov to display award transactions from multiple Agency Sub Tiers with the same FAIN under one award.

## Highlighted changes to the GSDM Validation Rules

1. Updated the Information Flow Diagram and GSDM Element Relationships Diagram to reflect renaming of Data Broker and represent the movement of subaward reporting from FSRS to SAM.gov.
2. Updated four validation rules for new USSGLs 480210 and 497210.
3. Updated B29 to state PYA must equal X, B, or P.
4. Updated the Status column for seventeen rules to catch up to the Broker Status.
5. Added DABSREQ, to identify a Broker check, for required data elements in the RSS.
6. Updated FABS2.2 clarifying rule language. No agency or Broker impact.

## Highlighted changes to the GSDM Practices and Procedures (P&P)

1. Updated URLs to a short description for consistency.
2. Updated capitalization, hyphenation changes for consistency, and typo corrections on dates.
3. To reflect current Broker practices for the migration of subaward reporting from FSRS to SAM.gov several links and references were updated throughout, including Sections 1.3.2.4, 1.3.2.5, and Appendix F.
4. Updated Sections 1.3.10 and 2.1.11 for the PrimeAwardUniqueKey using Agency Top-tier instead of Agency Sub-tier in the concatenation.
5. Updated Section 1.8.5 and Appendix F to reflect the new MAX Collect Exercise process that only needs to be completed when an agency has new program activity.
6. Updated Section 2.1.23 references to reflect past milestone dates and for language consistency.
7. Appendix D was updated to include the new USSGLs 480210 and 497210 in the list of obligation USSGLs for Transaction Obligated Amounts and in question 9.
8. Appendix D question 3 example was updated to include PARK.

## General Reminders

GSDM v.1.0 rebranded DAIMS as the Governmentwide Spending Data Model (GSDM). The rebranding is being done to reflect the inclusion of legislation and policies that go beyond the DATA Act. This is an ongoing effort and impacts all DAIMS documents and websites.

Data Transparency and GSDM have officially transitioned to the Treasury Financial Experience (TFX). This transition ensures you can continue to utilize all your important GSDM materials, just with a fresh, new online experience. Please visit the updated [Data Transparency](#) and [GSDM](#) Pages on the TFX platform to access your resources going forward.

## Timeline Reminders of All Upcoming Events

### **As of FY25 PD 07:**

- Either PAC/PAN or PARK will be accepted for monthly submissions. (GSDM v1.0)

### **As of FY26 PD 01/02:**

- PARK will be the only program activity indicator accepted for submissions for new activity. PAC/PAN will be accepted for resubmissions of periods prior to FY26 PD 01/02. (GSDM v1.0)
- New Data Element headers will be required in Files B and C for USSGLs 480210 and 497210. Reporting is required in File B but optional in File C. (GSDM v1.1.1)